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GRS 413

CONFIDENTIAL

FM FCO 091700Z NOVEMBER 1982

TO FLASH AMMAN

TELEGRAM NUMBER 299 OF 9 NOVEMBER

INFO FLASH WASHINGTON, IMMEDIATE PARIS, BONN, ROME, PRIORITY

COPENHAGEN, UKDEL NATO, UKDEL OECD, UKREP BRUSSELS, ROUTINE

TOKYO, OTTAWA

FOLLOWING FOR PRIVATE SECRETARY: EAST/WEST ECONOMIC RELATIONS (PIPELINE)

- 1. YOU WILL HAVE SEEN FROM PARAS 8-9 OF WASHINGTON TEL 3612
 THAT THE AMERICANS HAVE PROPOSED THAT THE TEXT OF THE SHULTZ
 PAPER SHOULD BE PUBLISHED. THE CANADIAN AMBASSADOR AGREED:
 THE FRENCH AMBASSADOR AGREED TO RECOMMEND THIS TO HIS GOVERNMENT,
 AND THE OTHER SUMMIT SEVEN REPRESENTATIVES ARE SEEKING
 INSTRUCTIONS.
- 2. UP TO NOW WE HAVE BEEN WORKING ON THE ASSUMPTION THAT THE PAPER SHOULD REMAIN CONFIDENTIAL. GENSCHER HAS ATTACHED IMPORTANCE TO THIS AND SO HAVE THE FRENCH: AND THE SECRETARY OF STATE IS COMMITTED TO GENSCHER OVER IT.
- 3. BUT IN THE LIGHT OF THE WAY THE NEGOTIATIONS HAVE DEVELOPED IN WASHINGTON, WE HAVE COME TO THE VIEW THAT IT WOULD ON BALANCE BE BETTER TO GO FOR PUBLICATION, PROVIDED ALL OUR PARTNERS WERE TO AGREE, THAN TO HAVE A UNILATERAL PRESIDENTIAL PUBLIC STATEMENT WHICH RISKS PROVOKING DAMAGING REACTIONS FROM OTHER CAPITALS (ESPECIALLY PARIS). THE TEMPTATION ON THE PRESIDENT WILL BE TO CLAIM THAT THE NEGOTIATION HAS PRODUCED MORE THAN IN FACT IT HAS: AND THE DANGER TO US IS THAT THE PRESIDENT'S STATEMENT MAY GIVE THE IMPRESSION THAT WE ARE ALL COMMITTED TO DOING MORE THAN WE REALLY ARE. (IT WAS FOR THIS REASON THAT WE DID NOT MUCH LIKE THE BOOTLEG FIRST DRAFT OF THE PRESIDENT'S STATEMENT WE WERE

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GIVEN PRIVATELY BY THE AMERICANS).

- 4. ANOTHER FACTOR IS THAT THE SHULTZ TEXT, AS THE AMERICANS HAVE UNDERLINED, IS BOUND TO LEAK ANYWAY. BETTER TO PUT OUT THE AUTHORISED TEXT IN CAPITALS ON OUR OWN INITIATIVE. PRESS HANDLING WOULD BE GREATLY SIMPLIFIED.
- 5. IF PUBLICATION IS AGREED BY ALL THE PARTNERS, THE PRESIDENT WOULD THEN NEED ONLY TO MAKE A SHORT COVERING STATEMENT.
- 6. WE HAVE SPOKEN THIS AFTERNOON TO THE GERMAN AND FRENCH ECONOMIC DIRECTORS. WE JUDGE THAT THE GERMANS MIGHT AGREE TO PUBLICATION OF THE SHULTZ TEXT BUT THE FRENCH, AT PRESENT, WILL NOT.
- 7. OUR RECOMMENDATION IS THAT OUR EMBASSY IN WASHINGTON SHOULD TAKE THE LINE THAT WE COULD AGREE TO PUBLICATION OF THE SHULTZ PAPER, PROVIDED ALL OUR PARTNERS ARE CONTENT, AND PROVIDED THE PRESIDENT MAKES A SHORT STATEMENT WHICH DOES NOT PURPORT TO INTERPRET THE PAPER. IF THE SECRETARY OF STATE APPROVES, GRATEFUL IF YOU WOULD SEND A FLASH TELEGRAM TO WASHINGTON ACCORDINGLY.

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You will work to be aware of
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MR THOMAS

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MR GOODALL CABINET OFFICE

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CONFIDENTIAL

FM AMMAN 091915Z NOV 82

TO FLASH WASHINGTON

TELEGRAM NUMBER 3 OF 09 NOV

AND TO FLASH FCO

INFO IMMEDIATE PARIS, BONN, ROME: PRIORITY COPENHAGEN, UKDEL NATO, UKDEL OECD, UKREP BRUSSELS: ROUTINE TOKYO, GTTAWA

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FCO TELNO 299: PIPELINE

FOLLOWING FROM PRIVATE SECRETARY

SECRETARY OF STATE ACCEPTS RECOMMENDATIONS THAT WE SHOULD AGREE

TO PUBLICATION (AS THE LESSER EVIL) IF OUR PARTNERS ARE CONTENT

AND SUBJECT TO THE IMPORTANT PROVISO IN PARA 7 OF TUR.

2. DEPARTMENT SHOULD INFORM NO 10 AND OTHER KEY WHITEHALL ACTORS

IF THEY HAVE NOT ALREADY DONE SO. SECRETARY OF STATE ATTACHES GREAT IMPORTANT TO THE PUBLIC PRESENTATION OF THE DECISION WHEN IT IS MADE, AND ASSUMES THAT WHITEHALL DEPARTMENTS ARE IN CLOSE TOUCH ON THIS. GRATEFUL FOR EARLY ADVICE OF WHEN STORY IS LIKELY TO BREAK, SO THAT SECRETARY OF STATE CAN CONSIDER WHAT IT MAY BE USEFUL FOR HIM TO DO FROM HERE.